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COMMUNICATION TO THE COMMISSION

Approval of the content of a draft Commission Notice providing guidance on new or substantially modified provisions of the recast Energy Performance of Buildings Directive (EU) 2024/1275

(Text with EEA relevance)

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The recast Energy Performance of Buildings Directive (the recast EPBD)¹ sets a framework and a path for modernising and fully decarbonising the EU's building stock by 2050. It includes a range of measures to stimulate investment and structurally boost the energy performance of buildings. A specific emphasis is placed on renovating the worst-performing buildings.

The recast EPBD entered into force on 28 May 2024, with a transposition deadline of 29 May 2026 for all new or modified provisions (except for Article 17(15), which has an earlier transposition deadline of 1 January 2025 and on which the European Commission has already issued a separate notice ²). Article 35(1) requires the Member States to bring into force the laws, regulations and administrative provisions necessary to comply with the new or modified provisions by 29 May 2026; and to communicate the text of those measures and a correlation table to the Commission.

In view of the transposition deadline for the recast EPBD on 29 May 2026, it is important that the Commission's guidance is available to Member States as soon as possible, to support and simplify the national transposition.

The Commission is therefore called upon to approve the content of the draft Commission Notice providing guidance on new or substantially modified provisions of the recast Energy Performance of Buildings Directive (EU) 2024/1275.

The draft Commission Notice providing guidance on new or substantially modified provisions of the recast Energy Performance of Buildings Directive (EU) 2024/1275 will be formally adopted by the Commission later, when all language versions are available. The draft Commission Notice is included below, and its Annexes are enclosed as Annexes to this Communication.

¹ [Directive \(EU\) 2024/1275](#).

² Commission Notice on phasing out financial incentives for stand-alone boilers powered by fossil fuels under the recast Energy Performance of Buildings Directive, OJ C, 18.10.2024.

Draft Commission Notice providing guidance on new or substantially modified provisions of the recast Energy Performance of Buildings Directive (EU) 2024/1275

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1. INTRODUCTION

The recast Energy Performance of Buildings Directive (the recast EPBD)³ sets a framework and a path for modernising and fully decarbonising the EU's building stock by 2050. It includes a range of measures to stimulate investment and structurally boost the energy performance of buildings. A specific emphasis is placed on renovating the worst-performing buildings.

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2. PURPOSE OF THE NOTICE

This notice provides interpretative and practical guidance on the new or substantially modified provisions of the recast EPBD that Member States need to transpose.

The recast EPBD explicitly requires the Commission to adopt guidance on specific topics, namely on what qualifies as a fossil fuel boiler; the development of one-stop shops; national roadmaps on limit values for the total global warming potential (GWP) of new buildings; the consideration of ambient heat in energy performance calculations; the energy performance of transparent building elements; and fire safety in car parks). This notice covers all these topics. In addition, this notice provides guidance on all other new or substantially modified provisions.

The purpose of this notice is to support and facilitate the effective and practical implementation of the recast EPBD, taking into account the needs for guidance expressed by Member States and the Commission's interpretation of the provisions. It is addressed mainly to the Member States but is also relevant for all other stakeholders involved in implementing the recast EPBD. The notice has been developed in close cooperation with Member States and takes into account the input received from stakeholders.

This notice is intended solely as a guidance document; only the text of the EU act itself has legal force. The binding interpretation of EU legislation is the exclusive competence of the Court of

³ [Directive \(EU\) 2024/1275](#).

⁴ Commission Notice on phasing out financial incentives for stand-alone boilers powered by fossil fuels under the recast Energy Performance of Buildings Directive, OJ C, 18.10.2024.

Justice of the European Union. The views expressed in this guidance have no bearing on the position that the Commission might take before the Court of Justice.

3. STRUCTURE OF THE NOTICE

This notice has 13 annexes. Each annex provides guidance on a specific topic:

1. Minimum energy performance standards for non-residential buildings and trajectories for the progressive renovation of residential buildings (Article 9)
2. Financial incentives, skills and market barriers (Article 17) and one-stop shops (Article 18)
3. Energy performance certificates (Articles 19-21, Annex V) and independent control systems (Article 27, Annex VI)
4. Renovation passport (Article 12, Annex VIII)
5. Databases for the energy performance of buildings (Article 22)
6. Data exchange (Article 16)
7. Zero-emission buildings (Articles 7 and 11)
8. Solar energy in buildings (Article 10)
9. Infrastructure for sustainable mobility (Article 14)
10. Technical building systems, indoor environmental quality and inspections (Articles 13, 23 and 24)
11. Fossil fuel boilers (Article 13, Annex II)
12. Common general framework for the calculation of the energy performance of buildings (Annex I)
13. Life-cycle global warming potential of new buildings (Article 7(2) and (5)).

4. CONCLUDING REMARKS

Improving the energy performance of the EU's building stock is crucial to reducing energy consumption. It will contribute to more affordable energy bills; increased resilience against energy supply or price shocks; reduced EU dependence on imported fossil fuels; and the enhanced productivity and competitiveness of the EU's construction industry and cleantech companies. This notice and its annexes are intended to help the Member States transpose and implement the provisions that Parliament and Council agreed on as part of the recast EPBD.